Deputation Agreement

Whereas, pursuant to the Indian Law Enforcement Reform Act, 25 U.S.C. § 2801, et seq., the Secretary of the Interior, acting through the Bureau of Indian Affairs (BIA), is responsible for providing, or assisting in providing law enforcement in Indian Country; and

Whereas, the Secretary has delegated this authority to the Assistant Secretary – Indian Affairs, and the Assistant Secretary – Indian Affairs has redelegated this authority to the Director of the BIA, who has redelegated it to the Deputy Bureau Director, Law Enforcement Services and Security (OLESS), BIA; and

Whereas, the Assistant Secretary – Indian Affairs is committed to working with tribal governments and tribal law enforcement to strengthen law enforcement in Indian country; and

Whereas, on February 10, 2004, the Assistant Secretary – Indian Affairs articulated policy guidance to the BIA — as published at 69 Fed. Reg. 6,321 — to govern the implementation of Special Law Enforcement Commission Deputation Agreements; and

Whereas, this policy expressly lays out issues regarding good faith efforts on behalf of all parties involved in the aforementioned agreements, including as they relate to liability;

It is therefore resolved that the BIA, Office of Law Enforcement Services and Security (OLESS) and the Tribes, the State of Oklahoma, and political subdivisions of the State of Oklahoma, enter into this Deputation Agreement to govern the BIA OLESS’s issuance of Special Law Enforcement Commissions, pursuant to the Assistant Secretary – Indian Affairs’ Cross-Deputation Agreements, Memoranda of Understanding, Memoranda of Agreement, and Special Law Enforcement Commission Deputation Agreements policy guidance (69 Fed. Reg. 6,321).

This Deputation Agreement is entered into this 28th day of April, 2005, by and between the Tribes, federally recognized Indian tribes, BIA, OLESS, Department of the Interior, and the State of Oklahoma and its political subdivisions, pursuant to the authority of the Indian Law Enforcement Reform Act, 25 U.S.C. § 2801, et seq., related tribal ordinances, and in accordance with the Oklahoma Interlocal Cooperation Act, and the State-Tribal Relations Act, which provide for cooperative agreements to promote better law enforcement services. The Tribes have enacted tribal resolution(s) to authorize(s) the appropriate entity or individual to enter into this Agreement on the Tribe’s behalf and to authorize the Tribal Law Enforcement Officers, and/or Officers of the State of Oklahoma, and its political subdivisions, under a BIA Special Law Enforcement Commission (SLEC) issued through the Secretary of the Interior, to enforce federal laws in Indian country. Pursuant to an appropriate tribal resolution, any of the law enforcement agencies will also be authorized to enforce tribal law.

The intent of this Agreement is to provide for the cross deputation of law enforcement officers employed by the tribes, the State of Oklahoma, and political subdivisions of the State of Oklahoma, which are a party to this Agreement, and the BIA so that the Law Enforcement officers will be authorized to assist the BIA in its duties to provide law enforcement services and to make lawful
arrests in Indian country within or near the jurisdiction of the Tribe or as described in section 5. In view of the checkerboard areas in Oklahoma, it is the express desire and intent of all parties to this Agreement to allow law enforcement officers to react immediately to observed violations of the law and other emergency situations in and outside of Indian country within the state of Oklahoma.

All parties to this Agreement recognize that when law enforcement officers arrest a criminal suspect, the officers may not know whether the suspect or the victim is an Indian or non-Indian, or whether the arrest or the suspected crime has occurred in Indian country, as defined by 18 U.S.C. § 1151, and that therefore there is great difficulty in determining immediately the proper jurisdiction for the filing of charges. It is further recognized that the official jurisdictional determination will be made by a prosecutor or court from one of the various jurisdictions, not by cross-deputized arresting officers.

The parties further expressly recognize the manifest intent of the Indian Law Enforcement Reform Act to eliminate the uncertainties that previously resulted in the reluctance of various law enforcement agencies to provide services in Indian country for fear of being subjected to tort and civil rights suits as a consequence of the enforcement or carrying out in Indian country of certain federal law. To eliminate such concerns, pursuant to the authority granted by 25 U.S.C. § 2804(a) and (f), Tribal or State Law Enforcement Officers who are deputized by the Bureau of Indian Affairs Special Law Enforcement Commission will be deemed employees of Department of the Interior for purposes of the Federal Tort Claims Act while enforcing or carrying out laws of the United States covered by this deputation agreement, to the extent outlined in this agreement. All parties to this Agreement (the BIA, the Tribes, the State of Oklahoma, and political subdivisions of the State of Oklahoma) therefore agree as follows:

1. **Purpose**
The purpose of this Agreement is to provide for efficient, effective, and cooperative law enforcement efforts in and around Indian country in the State of Oklahoma, and its terms should be interpreted in that spirit. Accordingly, all parties to this Agreement shall cooperate with each other to provide comprehensive and thorough law enforcement protection, including but not limited to effecting arrests, responding to calls for assistance from all citizens and also from other law enforcement officers, performing investigations, providing technical and other assistance, dispatching, and detention.

This Agreement is not entered into pursuant to the Indian Self-Determination Act and Education Assistance Act, P.L. 93-638, as amended. The Secretary's revocation or termination of this Agreement is subject to the appeal and review procedure provided below.

2. **Commissions**
   A. The BIA as a party to this Agreement may, in its discretion, issue special law enforcement commissions to law enforcement officers of another agency, upon the application of such officers. Any other agency party to this agreement may also commission the officers of any other agency party to this agreement. Such commissions shall grant the officers the same law enforcement authority as that of officers of the entity issuing the commission (unless specifically limited by the terms of the commission), as more specifically described in Section 3 of this Agreement.
When the BIA issues such a commission, it shall provide notice of that commission, including the name of the officer receiving the commission, to any other agencies that are parties to this Agreement or that should be aware of this Agreement. The BIA further has the authority to evaluate the effectiveness of the commissions and to investigate any allegations of misuse of authority. 25 C.F.R. § 12.21. Pursuant to such evaluation the BIA has the authority to revoke a deputation agreement with a law enforcement agency or to revoke an individual officer's SLEC subject to the appeal and review procedures provided below.

B. A commission shall not be granted unless the applicant has complied with all the prerequisites for appointment as a police officer as set forth in 25 C.F.R. Part 12 and with the specific requirements of the commissioning agency. Those prerequisites must include the following:

1. United States citizenship;
2. A high school diploma or equivalent;
3. No conviction for a felony, a misdemeanor which restricts the ability to carry firearms, or other crime involving moral turpitude (including any convictions expunged from an individual's record);
4. Documentation of semi-annual weapons qualifications; and
5. A finding that the applicant is free of any physical, emotional, or mental condition that might adversely affect his or her performance as a police officer.

Further, an officer seeking an SLEC must not have been found guilty of, or entered a plea of nolo contendere or its equivalent (such as an Alford plea), or guilty to any felonious offense, or any of certain misdemeanor offenses under Federal, State, or tribal law involving crimes of violence, sexual assault, molestation, exploitation, contact, or prostitution, or crimes against persons, or offenses committed against children.

C. The BIA may further impose any other requirements, including, but not limited to, an orientation course on Federal, tribal, or state criminal procedures.

D. If requested by the BIA, the applicant's agency shall provide a Federal Bureau of Investigation criminal history background check on the applicant.

E. If BIA denies an officer a commission, it shall disclose the grounds for such denial in writing to the agency which employs the applicant.

F. All parties to this agreement may, at any time, suspend or revoke an officer's commission for reasons solely within its discretion. The parties shall notify the officer's agency in writing of the suspension or revocation and the reasons therein and the officers' right to appeal as set forth below. Within ten (10) days after such
notification, that agency shall cause the commission card and any other evidence of
the commission to be returned to the issuing party.

G. If the commissioned officer's agency possesses or comes to possess any information
on the officer, which provides grounds for the suspension or revocation of the
commission, it shall immediately notify the commissioning party.

H. A commission issued by the BIA under this agreement shall not be used to invoke
any State of Oklahoma authority. Officers holding SLECs who are responding to a
call, conducting an investigation, or otherwise exercising their authority shall, in their
discretion and in the exercise of sound police judgment, address any potential
violations of Federal or Tribal law.

3. Scope of Powers Granted

A. Tribal, State, and State subdivision law enforcement officers carrying SLECs issued
by the BIA pursuant to this Agreement are given the power to enforce:

All Federal laws applicable within Indian country, and specifically the
signatory tribes' Indian country, including the General Crimes Act, 18 U.S.C.
§ 1152, and the Major Crimes Act, 18 U.S.C. § 1153, consistent with the
authority conveyed pursuant to Federal law through the issuance of
commissions or other delegations of authority. See Appendix A, which
includes an illustrative list of Federal statutes that officers may be called
upon to enforce; this list is not exhaustive.

B. All parties to this Agreement note that the applicability of Federal and tribal laws in
Indian country may depend on whether the suspect or the victim is Indian, and the
parties agree that nothing in this Agreement makes any law applicable to a certain
person or certain conduct where it would not otherwise be applicable. (A qualified
immunity defense may still be available in appropriate circumstances
notwithstanding this limitation.) Accordingly, the purpose of this Agreement is to
provide commissioned Law Enforcement Officers other than BIA Law Enforcement
Officers the authority to enforce applicable laws. This includes statutes set forth in
the local U.S. Attorney Guidelines as well as all laws and statutes applicable in
Indian country as described in Section 3:A and Appendix A.

C. Nothing in this Agreement limits, alters or conveys any judicial jurisdiction,
including the authority to issue warrants for arrest or search and seizure, or to issue
service of process. Similarly, nothing in this Agreement is intended to impair, limit,
or affect the status of any agency or the sovereignty of any government. Lawful
actions pursuant to this federal Agreement and a commission issued under it
supersede any contrary Tribal, State, or local law, ordinance, or practice.

D. This Agreement does not create any rights in third parties. Issuance and revocation
of SLECs or other commissions pursuant to this agreement are at the sole discretion
of the issuing agency party to this agreement.
4. Uniform, Vehicles and Weapons
A. BIA policy requires that BIA police officers will as a rule be in duty-appropriate uniforms, which will conform with the parameters outlined in the BIA Law Enforcement Handbook, carry a weapon where required by their duties and, when stationed in marked police vehicles, will operate such marked police vehicles equipped with light bars. This policy is standard for police forces nationwide, and is necessary for the safety of the officer and to communicate the officer’s status and authority to members of the public and to those suspected of criminal activities.

B. Police officers that are temporarily off duty during a shift, or whose duty is temporarily interrupted for any reason are expected to remain in duty-appropriate uniforms, in a marked vehicle, if so stationed, and otherwise prepared for duty so that they are available to respond to emergency calls.

C. Police officers and their supervisors may make exceptions to these requirements for undercover operations or otherwise on a case-by-case basis, but deviations from this rule are expected to be infrequent and will usually occur for compelling law-enforcement reasons.

5. Travel Outside of Indian Country
A. The ordinary duty stations of BIA police officers are located within the boundaries of Indian country. In some situations, however, BIA police officers will be required to leave Indian country as a part of or incidental to their duties. This may occur, for example, where they are responding to an incident in another area of Indian country; where they are transporting evidence or suspects to or from locations in Indian country or to or from other police, court, or prison facilities; when they reside off-reservation and are traveling to their duty station or responding to an emergency call; or when they must obtain products or services located off-reservation while on duty or in the normal course of their business day.

B. When traveling outside of Indian country, BIA police officers retain their status as Federal law enforcement officials. They are therefore expected as a rule to be in uniform and to operate marked police vehicles as set forth in paragraph 4. They may also be armed; may transport evidence; and may exercise the authority of law enforcement officers to maintain control of suspects in such situations. They may also perform comparable incidental Federal police activities outside of Indian country, but will not as a rule conduct investigations or make arrests outside of Indian country, absent exigent circumstances or: (1) a nexus to a crime committed in Indian country, (2) a need to assist a state agency pursuant to this agreement, and (3) communicating and coordinating with the appropriate local or Federal authorities over procedures and methods.

6. Officers Holding SLECs
A. Officers holding SLECs are treated as BIA police officers for enforcing Federal laws.
They therefore will conform to all requirements and limitations set forth in this agreement, and in particular in paragraphs 4 and 5.

B. In any situation in which an officer holding an SLEC might receive a call related to a potential Federal offense, that officer will as a rule be in uniform and in a vehicle equipped as set forth in paragraph 4. Such an officer may undertake off-reservation travel as set forth in paragraph 5.

C. In any situation in which an officer holding an SLEC is responding to a call that may involve a Federal offense, or undertaking any other duties that relate to or may potentially relate to their Federal functions, he or she will conform to the provisions of this agreement, and in particular those in paragraph 5. The officer will function as a BIA police officer as set forth in paragraph 5, irrespective of the boundaries of the Tribe’s reservation or the location of Indian country.

D. When an officer holding an SLEC receives an emergency call in circumstances where a Federal offense may exist, he or she will respond in emergency mode and will travel to the site of the call as rapidly as is possible to do without compromising safety, irrespective of the boundaries of Indian country or his or her present location. He or she will observe the restrictions on the activation of emergency mode and the precautions for the safety of bystanders required in the BIA, OLESS Law Enforcement Handbook and otherwise respond as appropriate and prudent. In instances where the State has criminal jurisdiction in Indian country, and where there is no significant reason to anticipate that a Federal offense may exist with respect to a particular emergency call, Tribal law enforcement officers will respond in accordance with policies and practices set forth under State and local law, but may, in certain circumstances, retain their Federal status.

E. When located outside of Indian country, officers holding SLECs may respond to observed violations of Federal law in a public safety emergency as appropriate and prudent. Irrespective of their location, officers holding SLECs may only respond to violations of exclusively State law to the extent consistent with that State’s law. Officers carrying SLECs may respond to concurrent violations of State and Tribal or Federal laws to the extent consistent with Tribal or Federal law.

7. Disposition and Custody
A. Any person arrested by an officer commissioned pursuant to this Agreement shall immediately be brought to the attention of a responsible official of the apparent prosecuting jurisdiction. In order to ascertain the proper prosecuting jurisdiction, the officer shall attempt to determine, where practicable, whether the arrestee is Indian or non-Indian. The official determination of proper jurisdiction, however, will be made by a prosecutor or court, not a law enforcement officer commissioned under this Agreement.

B. The agency with whom the arresting officer is employed shall ensure the arrestee
appears before a judge of the appropriate jurisdiction for initial appearance and bond setting within the time guidelines of the tribal, State, or Federal law as may be appropriate.

C. In the event an Indian detainee or prisoner under the jurisdiction of the Tribe requires medical treatment, the law enforcement agency with custody may transport the detainee or prisoner to the nearest Indian Health Service or the appropriate Tribal health care facility. In such event, tribal or BIA law enforcement officers shall be notified so that necessary protective services may be provided while the detainee or prisoner is admitted at such health facility.

8. Liabilities and Immunities
A. It is understood and agreed that each agency which is a party to this Agreement, its agents, employees and insurers do not, by virtue of this Agreement, assume any responsibility or liability for the actions of officers commissioned pursuant to this Agreement which are performed outside the scope of their duties.

B. Notwithstanding subsection A, any Tribal or State Law Enforcement Officers who are deputized by the Bureau of Indian Affairs Special Law Enforcement Commission will only be deemed employees of the Department of the Interior for purposes of the Federal Tort Claims Act (FTCA) while carrying out those laws applicable in Indian country as described in Section 3.A and Appendix A. Therefore, such officer will not be deemed a federal employee under 25 U.S.C. § 2804(f)(1), or for purposes of the Federal Tort Claims Act with respect to the enforcement of any other law except those applicable in Indian country as described in Section 3.A and Appendix A.

C. Nothing in this Agreement shall be read as waiving or limiting any defenses to claims of liability otherwise available to law enforcement officers, such as the defense of qualified immunity.

D. Nothing in this Agreement shall be construed as a waiver of any government's sovereign immunity, not otherwise expressly waived by legislative act.

E. The parties to this Agreement specifically agree to hold each other harmless under this Agreement for any civil claim brought against an officer carrying an SLEC arising out of law enforcement activity, except for actions within the scope of authority delegated by this agreement, provided, however, that this hold harmless provision shall not be applicable to any obligation of the United States arising out of a relationship between the United States and the Tribe not created under this Agreement.

F. The parties to this Agreement agree that the United States has no obligation under this Agreement to provide legal representation for any constitutional claim for any officer carrying a SLEC except as provided by 28 C.F.R. 50.15(a), such that (1) providing representation would otherwise be in the interest of the United States, and
(1) the event from which the claim arises is within the scope of authority delegated by this agreement.

9. **Appeal Procedure**

Appeals of termination or revocation of this agreement, or suspension or revocation of a commission issued herein, shall be made to the Associate Director of Operations, BIA, OLESS, which decision shall be the final agency action subject to judicial review under the Administrative Procedure Act (APA), 5 U.S.C. § 551. At the tribe's option, appeal may be taken to the Interior Board of Indian Appeals (IBIA) to the extent it has jurisdiction.

10. **Additional Parties**

It is understood by the parties to this Agreement that additional agencies with law enforcement responsibilities may join as parties hereto, and that amendment may be made to the terms of this Agreement only with the express agreement of all the parties signatory to this Agreement. Additional parties may join this agreement once a fully executed Addendum has been signed and filed with the Oklahoma Secretary of State.
Signatures:

C. Leon Glenn Special Agent in Charge
District II, OLEBSS-Bureau of Indian Affairs

[Signature]

Governor, State of Oklahoma

[Signature]

Chairman, Joint Committee on State-Tribal Relations

[Signature]

[Signature]

[Signature]

12-05-05

[Signature]

Date

12/19/05

[Signature]

Date

1/23/06

[Signature]

Date

1/23/04

Deputation Agreement Between Office of Law Enforcement Services and Security, Oklahoma and the Attached Tribes and Law Enforcement Agencies.

All Federal statutes applicable within the signatory tribes Indian country in Oklahoma, which may include, but are not limited to:

1. The Indian country liquor laws, where applicable (18 U.S.C. §§ 1154, 1155, 1156, and 1161),
2. Counterfeiting Indian Arts and Crafts Board Trade-mark (18 U.S.C. § 1158),
3. Misrepresentation of Indian produced goods and products (18 U.S.C. § 1159),
4. Property damaged in committing offense (18 U.S.C. § 1160),
5. Embezzlement and theft from Indian tribal organizations (18 U.S.C. § 1163),
7. Hunting, trapping or fishing on Indian land (18 U.S.C. § 1165),
8. Theft from gaming establishments on Indian land (18 U.S.C. § 1167),
9. Theft by officers or employees of gaming establishments on Indian land (18 U.S.C. § 1168),
11. Felon in possession of a firearm (18 U.S.C. § 922(g)),
13. Possession of a firearm while subject to protective order 18 U.S.C. § 922(g) (8)),
14. Interstate domestic violence - Crossing a state, foreign, or Indian country border (18 U.S.C. § 2261(a) (1)),
15. Interstate domestic violence - Causing the crossing of a state, foreign, or Indian country border (18 U.S.C. § 2261(a) (2)),
16. Interstate violation of protective order - Crossing a state, foreign, or Indian country border (18 U.S.C. § 2262),
17. Illegal trafficking in Native American human remains and cultural items (18 U.S.C. § 1170),
20. Controlled substances - Distribution or possession (21 U.S.C. §§ 841(a) (1), 844),
22. Unauthorized setting of fire (18 U.S.C. § 1855),
23. Assault of a Federal officer (18 U.S.C. § 111), and
24. Bribery of tribal official (18 U.S.C. § 666(a) (2)).

This list is not exhaustive.
COUNTY ADDENDUM
ADDITION OF COUNTY TO
DEPUTATION AGREEMENT
FOR LAW ENFORCEMENT IN THE

TRIBE [NATION]

The undersigned County of _____________________________ hereby joins into the Deputation Agreement for Law Enforcement in the _____________________________ Tribe [Nation], effective on _____________________________, 20__________.

Chairman, Board of County Commissioners

Date

County Sheriff

Date
CITY ADDENDUM
ADDITION OF CITY TO
DEPUTATION AGREEMENT
FOR LAW ENFORCEMENT IN THE

__________________________
TRIBE [NATION]

The undersigned City of __________________________ hereby joins into
the Deputation Agreement for Law Enforcement in the __________________________ Tribe
[Nation], effective on __________________________, 20__________.

__________________________
Mayor / Chairman of City Council

__________________________
Chief of Police

__________________________
________________________________________
Date

__________________________
________________________________________
Date
STATE ADDENDUM
ADDITION OF STATE AGENCY TO
DEPUTATION AGREEMENT
FOR LAW ENFORCEMENT IN THE

_____________________________________
TRIBE [NATION]

The undersigned State Agency ____________________________ hereby
joins into the Deputation Agreement for Law Enforcement in the __________________
Tribe [Nation], effective on _________________, 20______.

______________________________________  ______________________
Director / Chief                        Date
TRIBAL ADDENDUM
ADDITION OF TRIBE TO
DEPUTATION AGREEMENT
FOR LAW ENFORCEMENT IN THE

Muscogee (Creek) Nation

The Muscogee (Creek) Nation hereby joins into the Deputation Agreement for Law Enforcement within the exterior boundaries of the Muscogee (Creek) Nation Tribe, effective on Nov. 20, 2012, Principal Chief, George Tiger is authorized to sign this Agreement pursuant to Tribal Resolution No. 12-DloS. The Tribe further authorizes the other parties to this agreement to enforce tribal law pursuant to Tribal Resolution No. 12-DloS.

George Tiger, Muscogee (Creek) Nation Principal Chief

11-20-13
Date

Attachment 1
CLASSIFICATION: #37. TRIBAL GOVERNMENT

A TRIBAL RESOLUTION OF THE MUSCOGEE (CREEK) NATION AUTHORIZING THE PRINCIPAL CHIEF TO EXECUTE THE CROSS DEPUTATION AGREEMENT TRIBAL ADDENDUM WITH THE BUREAU OF INDIAN AFFAIRS OFFICE OF LAW ENFORCEMENT SERVICES AND SECURITY ("BIA OLESS") TO ALLOW ALL MUSCOGEE (CREEK) NATION LAW ENFORCEMENT TO BE CROSS COMMISSIONED WITH THE BIA OLESS

Be it resolved by the National Council of the Muscogee (Creek) Nation:

WHEREAS, situations arise within Indian Country that require immediate police action, often when it is difficult to ascertain whether there is federal, tribal or state jurisdiction; and

WHEREAS, Cross deputation with the Bureau of Indian Affairs Office of Law Enforcement Services and Security ("BIA OLESS") allows Muscogee (Creek) Nation Law Enforcement to act in those situations, as well as to assist the BIA OLESS in investigations arising in Indian Country; and

WHEREAS, BIA OLESS has provided the attached Deputation Agreement and Tribal Addendum to be utilized for all tribes who want to be cross deputized with BIA OLESS.

NOW THEREFORE BE IT RESOLVED THAT, the National Council hereby authorizes the Principal Chief to enter into a Deputation Agreement with the BIA OLESS Cross Deputation Agreement with the BIA OLESS.

BE IT FURTHER RESOLVED THAT, the National Council hereby authorizes then Principal Chief to execute the Tribal Addendum (attachment 1) to the Deputation Agreement between the BIO OLESS to enter into the Deputation Agreement.

ENACTED by the Muscogee (Creek) National Council on this 19th day of May, 2012.
IN WITNESS WHEREOF, the Speaker of the Muscogee (Creek) National Council has hereto attached his signature.

Samuel S. Alexander, Speaker
National Council
Muscogee (Creek) Nation

CERTIFICATION

I, the undersigned, certify that the foregoing is a true extract from the minutes of the Muscogee (Creek) National Council comprised of Sixteen members with Fifteen members attending this meeting on the 19th day of May, 2012 and that the above is in conformity with the provisions therein adopted by a vote of 15 in favor, 0 against, and that said Resolution has not been rescinded or amended in any way and the above is the signature of the Speaker of the National Council.

Sandra Denney, Recording Secretary
Muscogee (Creek) National Council

APPROVAL

I, the Principal Chief of the Muscogee (Creek) Nation, hereby affix my signature this 24th day of May, 2012 to the above Resolution, TR 12-065 authorizing it to become a Resolution under Article VI., Section VI., of the Constitution of the Muscogee (Creek) Nation.

George Tiger
Principal Chief
Muscogee (Creek) Nation